# State Retirement System

ACTUARIAL VALUATION REPORT

JANUARY 1, 2006

PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION

COMMONWEALTH OF MASSACHUSETTS





# PERAC ACTUARIAL VALUATION REPORT

State Retirement System

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## I. INTRODUCTION & CERTIFICATION

This report presents the results of the actuarial valuation of the State Retirement System.

The valuation was performed as of January I, 2006 pursuant to Chapter 32 of the General Laws of the Commonwealth of Massachusetts and based on the plan provisions at that time. The actuarial assumptions used to calculate the accrued liability and the normal cost are the same as those used in our January I, 2005 actuarial valuation and reflect the experience analysis we conducted in 2000.

This valuation was based on member data as of December 31, 2005, which was supplied by the State Retirement Board. Asset information as of December 31, 2005 was provided by the Pension Reserve Investment Management Board. Both the membership data and financial information were reviewed for reasonableness but not audited by us.

We believe this report represents an accurate appraisal of the actuarial status of the State Retirement System performed in accordance with generally accepted actuarial principles and practices relating to pension plans. In our opinion, the actuarial assumptions used in this report are reasonable, related to plan experience and expectations, and represent our best estimate of anticipated experience.

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Respectfully submitted,

Public Employee Retirement Administration Commission

James R. Lamenzo

Member of the American Academy of Actuaries

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Joseph E. Connaction

Joseph E. Connaction

**Executive Director** 

Dated: March 15, 2006

## 2. EXECUTIVE SUMMARY

## PART A | COSTS UNDER CURRENT VALUATION

The provisions of Chapter 32, Section 22C mandate the establishment of a funding schedule for the Commonwealth of Massachusetts pension obligation. The State Retirement System reflects one component of the Commonwealth schedule. The other components are the State Teachers' Retirement System, liabilities for Boston teachers, and State reimbursements to local systems to reflect COLAs granted from 1982 through 1996. The schedule, as mandated by law, calls for payment of the Normal Cost plus an amortization payment on the Unfunded Actuarial Liability. The provisions of Chapter 32, Section 22C require amortization payments such that the Unfunded Actuarial Liability is reduced to 0 by June 30, 2023. Under the present schedule, the amortization payments to eliminate the unfunded liability increase by 4.5% per year.

The results of the January 1, 2006 actuarial valuation are as follows (in thousands):

Total Normal Cost	\$516,852
Expected Employee Contributions	<u>\$349,199</u>
Net Normal Cost	<u>\$167,653</u>

Total Actuarial Liability	\$20,406,926
Assets	<u>\$16,638,043</u>
Unfunded Actuarial Liability	<u>\$3,768,883</u>

# PART B | COMPARISON WITH PRIOR VALUATION

A comparison of the current valuation and the January 1, 2005 valuation is shown below (in thousands).

	1/1/06	1/1/05	Increase (Decrease)	Increase (Decrease)
Total Normal Cost	\$516,852	\$478,592	\$38,260	8.0%
Expected Employee Contributions	<u>349,199</u>	326,443	<u>22,756</u>	7.0%
Net Normal Cost	<u>\$167,653</u>	<u>\$152,149</u>	<u>\$15,504</u>	10.2%
Actuarial Liability				
Actives	\$10,093,928	\$9,505,577	\$588,351	6.2%
Retirees and Inactives	10,312,998	10,069,761	<u>243,237</u>	2.4%
Total	\$20,406,926	\$19,575,338	\$831,588	4.2%
Assets (Actuarial Value)	16,638,043	16,210,981	427,062	2.6%
Unfunded Actuarial Liability	<u>\$3,768,883</u>	<u>\$3,364,357</u>	<u>\$404,526</u>	12.0%
Funded Ratio	81.5%	82.8%	(1.3%)	

The development of the actuarial gain/(loss) is shown on page 8. During 2005, there was an overall actuarial loss of \$12 million. There was a non-investment related gain (gain on actuarial accrued liability) of \$198 million primarily due to salary increases being less than assumed in 2005. Pay for continuing active members increased 5.2% from January 1, 2005. There was a loss of approximately \$210 million on the actuarial value of assets. The return on assets was approximately 6.8% on an actuarial value basis, compared to 12.8% on a market value basis.

As of January 1, 2006, the actuarial value of assets is 93.1% of the market value. As of January 1, 2005 the calculated actuarial value of assets was 98.3% of the market value. Under our corridor approach, the actuarial value of assets cannot be less than 85% nor greater than 115% of the market value.

## PART B | COMPARISON WITH PRIOR VALUATION (continued)

	1/1/06	<u>1/1/05</u>	Increase (Decrease)
<u>Actives</u>			,
Number	83,178	81,682	1.8%
Total Payroll	\$4,200,577,139	\$3,967,066,704	5.9%
Average Salary	\$50,501	\$48,567	4.0%
Average Age	45.7	45.4	0.7%
Average Service	12.4	12.1	2.5%

There were approximately 74,806 active members as of January 1, 2005 who remained in active status as of January 1, 2006. Average pay increased 5.2% for these members.

			Increase
	<u>1/1/06</u>	<u>1/1/05</u>	(Decrease)
Retirees and Survivors			
Number	50,593	50,907	(0.6%)
Total Benefits	\$1,077,317,472	\$1,044,251,272	3.2%
Average Benefits	\$21,294	\$20,513	3.8%
Average Age	71.4	71.2	0.3%

Benefits will continue to increase over time as active payroll increases. The number of deaths (with no survivor benefit) exceeded the number of retirements in both 2004 and 2005, resulting in a decrease in the total number of retirees and beneficiaries as of January I, 2006. There were a greater number of retirements in 2002 and 2003 than 2004 and 2005 due to the Early Retirement Incentive Programs offered during those years.

## PART C | FUNDING PROGRESS

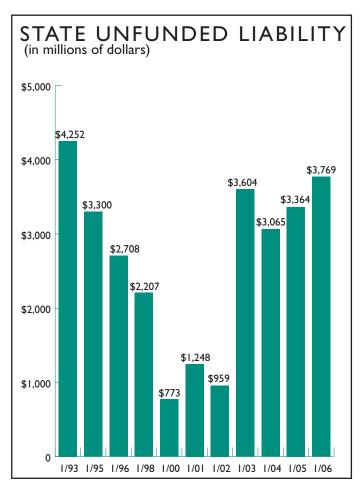
UNFUNDED LIABILITY

The chart below compares the Unfunded Actuarial Accrued Liability (UAL) since 1993. The UAL represents the actuarial accrued liability less the actuarial value of plan assets. When there is no UAL, a system is said to be "fully funded".

The actuarial value of assets used to derive the UAL from January 1, 1993 to January 1, 1996 reflects the market value of plan assets. To reduce the potential volatility of the market value approach, we began implementing a method that averages realized and unrealized asset gains and losses over 5 years in the January 1, 1998 actuarial valuation. Therefore, gains and losses in a given year are not fully reflected in the actuarial value of assets until 5 years later. On January 1, 1998, we began phasing-in this methodology and used 97% of market value as the actuarial value of assets. This methodology was fully phased-in as of January 1, 2001.

The unfunded liability on an actuarial basis increased from last year. The increase in UAL primarily reflects the actuarial loss in 2005. For comparison, the unfunded liability on a market value basis as of January 1, 2006 is \$2,532 million. This represents a decrease from \$3,086 million, the unfunded liability on a market value basis as of January 1, 2005.

The actuarial value of assets used is related to the market value. Under our corridor



approach, the actuarial value of assets cannot be less than 85% nor greater than 115% of the market value. As of January 1, 2006, the actuarial value is 93.1% of the market value.

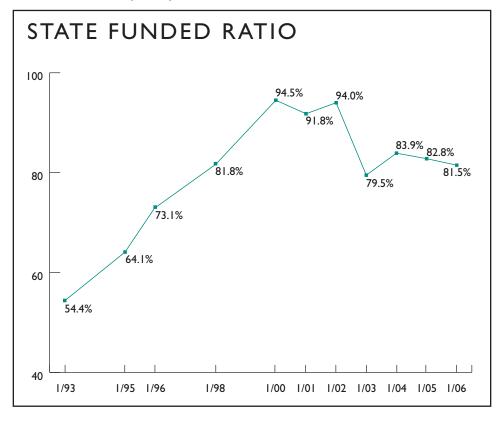
# PART C | FUNDING PROGRESS (continued) FUNDED RATIO

The chart below shows the State's funded ratio progress since 1993. The funded ratio represents the actuarial value of plan assets divided by the actuarial accrued liability. When the funded ratio reaches 100%, a system is said to be "fully funded".

The actuarial value of assets used to derive the funded ratio from January 1, 1993 to January 1, 1996 reflects the market value of plan assets. To reduce the potential volatility of the market value approach, we began implementing a methodology that averages realized and unrealized asset gains and losses over 5 years in the January 1, 1998 actuarial valuation. Therefore, gains and losses in a given year are not fully reflected in the actuarial value of assets until 5 years later. On January 1, 1998, we began phasing-in this methodology and used 97% of market value as the actuarial value of assets. The methodology was fully phased-in as of January 1, 2001.

The funded ratio on an actuarial basis decreased from last year. The decrease in the funded ratio primarily reflects the actuarial loss in 2005. For comparison, the funded ratio on a market value basis as of January 1, 2006 is 87.6%. This represents an increase from 84.2%, the funded ratio on a market value basis as of January 1, 2005.

The actuarial value of assets used is related to the market value. Under our corridor approach, the actuarial value of assets cannot be less than 85% nor greater than 115% of the market value. As of January 1, 2006, the actuarial value is 93.1% of the market value.



# 3. SUMMARY OF VALUATION RESULTS

(Dollars in thousands)

A. Number of Members	
Active	83,178
Vested Terminated	3,033
Retired/ Beneficiaries	50,593
Total	136,804
B. Total Payroll	\$4,200,577
C. Normal Cost	
Superannuation	\$373,534
Death	33,179
Disability	57,744
Termination	<u>52,395</u>
Total Normal Cost	\$516,852
Expected Employee Contributions	349,199
Net Employer Normal Cost	\$167,653
D. Actuarial Liability	
Active	
Superannuation	\$9,342,583
Death	254,275
Disability	275,130
Termination	221,940
Total Active	\$10,093,928
Vested Terminated	355,900
Non-Vested Terminated	93,336
Retirees and Survivors	9,863,762
Total Actuarial Liability	\$20,406,926
E. Actuarial Value of Assets	16,638,043
F. Unfunded Actuarial Liability: D - E	\$3,768,883
G. Funded Ratio: E/D	81.5%

## 4. DEVELOPMENT OF THE ACTUARIAL GAIN OR LOSS

(in millions) ١. 3,364 Unfunded Actuarial Liability (UAL) 1/05 2. Employer Normal Cost 1/05 152 290 3. Interest on (1) and (2) at 8.25% 4. 47 Net appropriation paid during 2005 \* 5. Interest on (4) assuming mid-year payment 2 6. Expected UAL 1/06: (1) + (2) + (3) - (4) - (5) 3.757 7. **UAL I/06** 3,769 Total gain/(loss): (6)-(7) (12)

<sup>\*</sup> The total estimated required appropriation is approximately \$407 million. However, this amount is not deposited into the PRIT fund, but instead is paid out directly to retirees receiving benefits. Normally, the employer contributions (required appropriation) would be used in determining the overall gain/(loss) of the system, but since the appropriation is not deposited into the plan's assets, we adjusted our calculation to reflect actual cash flow. The total gain/(loss) was determined to match the sum of the gain/(loss) calculated independently on both the actuarial liability and the plan assets.

# 5. PLAN ASSETS

# PART A | SUMMARY OF ASSETS (in thousands)

Pension Reserves Investment Trust (State Retirement System)
Market value \$17,875,032
Actuarial value \$16,638,043

# 5. PLAN ASSETS (continued)

# PART B | ACTUARIAL VALUE OF ASSETS

<ul> <li>A. Development of 12/31/05 expected actuarial value</li> <li>I. Market value of assets (MVA) 12/31/04</li> <li>2. Actuarial value of assets (AVA) 12/31/04 (as calculated)</li> <li>3. Net Receipts 2005 *</li> <li>4. Net Disbursements 2005 *</li> <li>5. Net Cash Flow (3) - (4)</li> <li>6. Expected investment return on (2): 0.0825 x (2)</li> <li>7. Expected investment return on (5): ½ x 0.0825 x (5)</li> <li>8. Expected AVA 12/31/05: (2) + (5) + (6) + (7)</li> </ul>	(Dollars in thousands) 16,489,206 16,210,981 387,100 1,046,500 (659,400) 1,337,406 (27,200) 16,861,787
B. Previous differences not yet amortized	
<ul> <li>I. Unrecognized amount of 12/31/04 difference</li> <li>a2 × 2001 gain</li> <li>b4 × 2002 gain</li> <li>c6 × 2003 gain</li> <li>d8 × 2004 gain</li> <li>e. Total</li> </ul>	(369,533) (1,008,298) 1,067,043 589,013 278,225
C. Gain/(loss) from 2005	
<ol> <li>Market value of assets 12/31/05</li> <li>Expected market value 12/31/05: A(8) + B(1e)</li> <li>Gain/ (loss) from 2005 investment: (1) – (2)</li> </ol> D. Development of AVA 12/31/05	17,875,032 17,140,012 735,020
<ol> <li>1. 2005 gain/(loss)</li> <li>2. 2004 gain/(loss)</li> <li>3. 2003 gain/(loss)</li> <li>4. 2002 gain/(loss)</li> <li>5. 2001 gain/(loss)</li> </ol>	735,020 736,266 1,778,405 (2,520,744) (1,847,665)
6. 20% of 2005 gain/(loss) 7. 20% of 2004 gain/(loss) 8. 20% of 2003 gain/(loss) 9. 20% of 2002 gain/(loss) 10. 20% of 2001 gain/(loss) 11. Total: (6) + (7) + (8) + (9) + (10)	147,004 147,253 355,681 (504,149) (369,533) (223,744)
12. Actuarial value 12/31/05: A(8) + D(11)	16,638,043
13. Percentage of Market value	93.1%

\* Reflects actual cash flow of PRIT fund.

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# 6. INFORMATION ON SYSTEM MEMBERSHIP

A critical element of an actuarial valuation is accurate and up-to-date membership information. PERAC conducted an extensive review of member data submitted for this valuation.

# PART A | ACTIVE MEMBERS

	Actives	Vested Terminations
Number of Members	83,178	3,033
Average Age	45.7	49.2
Average Service	12.4	15.4
Average Salary	\$50,501	\$50,662
Average Annuity Savings Fund Balance	\$42,517	\$49,619

# Age by Service Distribution of Active Members

#### Years of Service

Present Age	0 – 4	5 -9	10 - 14	15 - 19	20 - 24	25 - 29	30+	Total
0 - 24	2,440	21						2,461
25 - 29	4,941	1,020	6					5,967
30 - 34	3,738	2,949	692	24				7,403
35 - 39	3,351	2,925	2,345	1,289	85			9,995
40 - 44	2,867	2,353	2,033	2,916	1,411	113		11,693
45 - 49	2,729	2,250	1,929	2,599	2,570	1,240	69	13,386
50 - 54	2,192	2,066	1,678	2,185	2,306	2,313	969	13,709
55 - 59	1,476	1,495	1,330	1,782	1,733	1,683	1,857	11,356
60 - 64	570	777	635	867	813	633	87 I	5,166
65+	202	292	288	274	240	209	537	2,042
Total	24,506	16,148	10,936	11,936	9,158	6,191	4,303	83,178

# 6. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART A | ACTIVE MEMBERS (continued)

# Salary by Age Distribution of Active Members

Present Age	Number of Members	Total Salary	Average Salary
0 - 24	2,461	\$74,864,278	\$30,420
25 - 29	5,967	\$224,910,767	\$37,692
30 - 34	7,403	\$327,967,895	\$44,302
35 - 39	9,995	\$479,953,041	\$48,019
40 - 44	11,693	\$586,864,026	\$50,189
45 - 49	13,386	\$693,279,759	\$51,791
50 - 54	13,709	\$750,183,058	\$54,722
55 - 59	11,356	\$646,369,170	\$56,919
60 - 64	5,166	\$295,632,802	\$57,227
65+	2,042	\$120,552,342	\$59,036
36Total	83,178	\$4,200,577,139	\$50,501

# 6. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART B | RETIREES AND SURVIVORS

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Number of Members	40,550	684	2,796	6,563	50,593
Average Age	71.6	65.8	62.1	74.4	71.4
Average Annual Benefit	\$22,598	\$14,829	\$28,294	\$10,927	\$21,294

# Benefit by Payment and Retirement Type

	Superannuation	Ordinary Disability	Accidental Disability	Survivors	Total
Annuity	\$147,876,707	\$1,217,420	\$4,347,906	\$9,691,259	\$163,133,292
Pension	\$768,474,193	\$8,925,313	\$74,762,803	\$62,021,871	\$914,184,180
Total	\$916,350,900	\$10,142,733	\$79,110,709	\$71,713,130	\$1,077,317,472

# 6. INFORMATION ON SYSTEM MEMBERSHIP (continued)

# PART B | RETIREES & SURVIVORS (continued)

# Benefit by Age Distribution

Present Age	Number of Members	Total Benefits	Average Benefits
Less than 40	193	\$5,038,090	\$26,104
40 - 44	404	\$10,147,896	\$25,119
45 - 49	908	\$20,878,891	\$22,994
50 - 54	1,766	\$39,245,175	\$22,223
55 - 59	4,908	\$123,233,742	\$25,109
60 - 64	7,169	\$193,497,125	\$26,991
65 - 69	7,469	\$188,238,372	\$25,203
70 - 74	7,750	\$173,734,036	\$22,417
75 - 79	7,747	\$151,621,931	\$19,572
80 - 84	6,644	\$106,280,124	\$15,996
85 - 89	3,808	\$46,808,290	\$12,292
90+	1,827	\$18,593,801	\$10,177
Totals	50,593	\$1,077,317,472	\$21,294

#### 7. VALUATION COST METHODS

## PART A | ACTUARIAL COST METHOD

The Actuarial Cost Method which was used to determine pension liabilities in this valuation is known as the Entry Age Normal Cost Method. Under this method the Normal Cost for each active member on the valuation date is determined as the level percent of salary, which, if paid annually from the date the employee first became a member of the retirement system, would fully fund by retirement, death, disability or termination, the projected benefits which the member is expected to receive. The Actuarial Liability for each member is determined as the present value as of the valuation date of all projected benefits which the member is expected to receive, minus the present value of future annual Normal Cost payments expected to be made to the fund. Since only active members have a Normal Cost, the Actuarial Liability for inactives, retirees and survivors is simply equal to the present value of all projected benefits. The sum of Normal Cost and Actuarial Liability for each member is equal to the Normal Cost and Actuarial Liability for the Plan. The Unfunded Actuarial Liability is the Actuarial Liability less current assets.

The Normal Cost for a member will remain a level percent of salary for each year of membership except for changes in provisions of the Plan or the actuarial assumptions employed in projection of benefits and present value determinations. The Normal Cost for the entire system will also change due to the addition of new members or the retirement, death or termination of members. The Actuarial Liability for a member will increase each year to reflect the additional accrual of Normal Cost. It will also change if the Plan provisions or actuarial assumptions are changed.

Differences each year between the actual experience of the Plan and the experience projected by the actuarial assumptions are reflected by adjustments to the Unfunded Actuarial Liability. An experience difference which increases the Unfunded Actuarial Liability is called an *Actuarial Loss* and one which decreases the Unfunded Actuarial Liability is called an *Actuarial Gain*.

# PART B | ASSET VALUATION METHOD

In valuations prior to 1998, plan assets were determined at market value. As part of the 1998 valuation, this methodology was adjusted so that investment gains and losses for a given year would not be fully recognized until five years have passed. This calculation recognizes 20% of the gain or loss occurring in the prior year, 40 % of those gains or losses occurring two years ago, etc., so that 100% of the gain or loss occurring 5 or more years ago is recognized. This approach reduces the potential volatility in the market value approach from year to year. Under our corridor approach, the actuarial value of assets cannot be less than 85% nor greater than 115% of the market value. The actuarial value of assets as of January 1, 2006 is 93.1% of the market value.

## 8. ACTUARIAL ASSUMPTIONS

**Investment Return** 8.25% per year

Interest Rate credited to the

**Annuity Savings Fund** 3.5% per year

Assumed rate of Cost of Living Increases (COLA)

3% per year

Mortality

RP-2000 Healthy Annuitant table projected 10 years with scale AA (gender distinct). This is applicable to both pre-retirement and post-retirement benefits. For disabled members, the mortality rate is assumed to be in accordance with the RP-2000 Table (gender distinct) set forward 3 years for males. It is assumed that 55% of pre-retirement deaths are job-related for Group I and 2 members and 90% are job-related for Group 4 members. For members retired under an Accidental Disability, 40% of deaths are assumed to

be from the same cause as the disability.

Salary Increase

Based on an analysis of past experience. Annual rates are shown below.

<u>Service</u>	Groups 1& 2	Group 3	Group 4
0	8.50%	9.50%	12.00%
I	8.00%	9.00%	10.00%
2	7.50%	8.50%	9.00%
3	7.00%	8.00%	8.00%
4	6.50%	7.50%	7.50%
5	6.00%	7.00%	7.00%
6	5.50%	6.75%	6.50%
7	5.00%	6.50%	6.00%
8	4.75%	6.25%	5.50%
9	4.75%	6.00%	5.50%
10	4.75%	5.75%	5.50%
П	4.75%	5.50%	5.50%
12	4.75%	5.50%	5.50%
13	4.75%	5.50%	5.50%
14-24	4.75%	5.50%	5.50%
25+	4.75%	5.50%	5.50%

# $\textbf{8. ACTUARIAL ASSUMPTIONS} \ \textit{(continued)}$

# Retirement

	Gr	oup I	Group 2	Group 3	Group 4
Age	Male	Female			
45	0.000	0.000	0.000	0.020	0.030
46	0.000	0.000	0.000	0.020	0.030
47	0.000	0.000	0.000	0.050	0.030
48	0.000	0.000	0.000	0.050	0.030
49	0.000	0.000	0.000	0.050	0.030
50	0.015	0.030	0.020	0.050	0.100
51	0.010	0.030	0.020	0.075	0.050
52	0.010	0.030	0.020	0.075	0.100
53	0.015	0.025	0.040	0.075	0.100
54	0.020	0.035	0.050	0.075	0.150
55	0.040	0.050	0.100	0.110	0.300
56	0.035	0.060	0.100	0.150	0.150
57	0.040	0.055	0.100	0.110	0.200
58	0.045	0.070	0.100	0.110	0.150
59	0.050	0.090	0.130	0.110	0.250
60	0.080	0.080	0.150	0.100	0.300
61	0.100	0.100	0.150	0.100	0.150
62	0.160	0.160	0.150	0.250	0.250
63	0.160	0.160	0.150	0.250	0.150
64	0.160	0.160	0.200	0.250	0.150
65	0.250	0.250	0.200	0.500	0.500
66	0.250	0.250	0.200	0.500	0.500
67	0.250	0.250	0.200	0.500	0.500
68	0.250	0.250	0.200	0.500	0.500
69	0.250	0.250	0.200	0.500	0.500
70	1.000	1.000	1.000	1.000	1.000

# 8. ACTUARIAL ASSUMPTIONS (continued)

Based on an analysis of past experience. Sample annual rates are shown below.

## Disability

<u>Age</u>	Group I	Group 2	Group 3	Group 4
20	0.00030	0.00060	0.00100	0.00410
30	0.00033	0.00080	0.00160	0.00504
40	0.00091	0.00166	0.00753	0.00608
50	0.00168	0.00260	0.01559	0.00712
60	0.00250	0.00350	0.02000	0.00780

It is also assumed that 55% of disabilities will be job-related for Group I and 2 members, and 90% will be job-related for Group 3 and 4 members.

#### Withdrawal

Based on an analysis of past experience. For Groups I and 2, rates are both age and service based for service up to 10 years. After 10 years of service, rates are age based. For groups 3 and 4 rates are service based. Sample annual rates are shown below.

## Groups I & 2

Age	Service		
	<u>0</u>	<u>5</u>	<u> 10+</u>
20	0.180	0.000	0.000
30	0.150	0.090	0.041
40	0.125	0.070	0.031
50	0.100	0.048	0.021

<u>Service</u>	Group 3	Group 4
0	0.008	0.044
5	0.008	0.037
10	0.009	0.029
15	0.009	0.022
20+	0.009	0.015

#### 9. SUMMARY OF PLAN PROVISIONS

#### **ADMINISTRATION**

There are 106 contributory Retirement Systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

#### PARTICIPATION

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials.

There are 4 classes of membership in the State Retirement System:

#### Group I:

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

#### Group 2:

Certain specified hazardous duty positions.

#### Group 3:

State police officers and inspectors

#### Group 4:

Police officers, firefighters, corrections officers, and other specified hazardous positions.

#### MEMBER CONTRIBUTIONS

Member contributions vary depending on the most recent date of membership:

Prior to 1975: 5% of regular compensation 1975 - 1983: 7% of regular compensation 1984 to 6/30/96: 8% of regular compensation 7/1/96 to present: 9% of regular compensation

7/1/96 to present: 12% of regular compensation (State Police)

1979 to present: an additional 2% of regular compensation in excess of \$30,000.

#### RATE OF INTEREST

Interest on regular deductions made after January I, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least 10 financial institutions.

#### RETIREMENT AGE

The mandatory retirement age for some Group 2 and Group 4 employees is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for employees in Group 1.

#### SUPERANNUATION RETIREMENT

A member is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- completion of 20 years of service, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4, or
- attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2

#### AMOUNT OF BENEFIT

A member's annual allowance is determined by multiplying average salary by a benefit rate related to the member's age and job classification at retirement, and the resulting product by his creditable service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year average salary. For veterans as defined in G.L. c. 32, s. I, there is an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

- Salary is defined as gross regular compensation.
- Average Salary is the average annual rate of regular compensation received during the 3 consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.
- The Benefit Rate varies with the member's retirement age, but the highest rate of 2.5% applies to Group I employees who retire at or after age 65, Group 2 employees who retire at or after age 60, and to Group 4 employees who retire at or after age 55. A .1% reduction is applied for each year of age under the maximum age for the member's group. For Group 2 employees who terminate from service under age 55, the benefit rate for a Group I employee shall be used.
- For Group 3 members, the rate is 3% for any age.

#### DEFERRED VESTED BENEFIT

A participant who has completed 10 or more years of creditable service is eligible for a deferred vested retirement benefit. Elected officials and others who were hired prior to 1978 may be vested after 6 years in accordance with G.L. c. 32, s. 10.

The participant's accrued benefit is payable commencing at age 55, or the completion of 20 years, or may be deferred until later at the participant's option.

#### WITHDRAWAL OF CONTRIBUTIONS

Member contributions may be withdrawn upon termination of employment. Employees who first become members on or after January 1, 1984, may receive only limited interest on their contributions if they voluntarily terminate their service. Those who leave service with less than 5 years receive no interest; those who leave service with greater than 5 but less than 10 years receive 50% of the interest credited.

#### DISABILITY RETIREMENT

The Massachusetts Retirement Plan provides 2 types of disability retirement benefits:

#### ORDINARY DISABILITY

**Eligibility:** Non-veterans who become totally and permanently disabled by reason of a non-job related condition with at least 10 years of creditable service (or 15 years creditable service in systems in which the local option contained in G.L. c. 32, s.6(1) has not been adopted).

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching "maximum age".

**Retirement Allowance:** Equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

#### ACCIDENTAL DISABILITY

**Eligibility:** Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

Retirement Allowance: 72% of salary plus an annuity based on accumulated member contributions, with interest. This amount is not to exceed 100% of pay. For those who became members in service after January 1, 1988 or who have not been members in service continually since that date, the amount is limited to 75% of pay. There is an additional pension of \$629.64 per year (or \$312.00 per year in systems in which the local option contained in G.L. c. 32, s.7(2)(a)(iii) has not been adopted), per child who is under 18 at the time of the member's retirement, with no age limitation if the child is mentally or physically incapacitated from earning. The additional pension may continue up to age 22 for any child who is a full time student at an accredited educational institution.

#### ACCIDENTAL DEATH

**Eligibility:** Applies to members who die as a result of a work-related injury or if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired.

**Allowance:** An immediate payment to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary and payable to the surviving spouse, dependent children or the dependent parent, plus a supplement of \$312 per year, per child, payable to the spouse or legal guardian until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

The surviving spouse of a member of a police or fire department or any corrections officer who, under specific and limited circumstances detailed in the statute, suffers an accident and is killed or sustains injuries resulting in his death, may receive a pension equal to the maximum salary for the position held by the member upon his death.

In addition, an eligible family member may receive a one time payment of \$100,000.00 from the State Retirement Board.

#### DEATH AFTER ACCIDENTAL DISABILITY RETIREMENT

Effective November 7, 1996, Accidental Disability retirees were allowed to select Option C at retirement and provide a benefit for an eligible survivor. For Accidental Disability retirees prior to November 7, 1996, who could not select Option C, if the member's death is from a cause unrelated to the condition for which the member received accidental disability benefits, a surviving spouse will receive an annual allowance of \$6,000.

#### DEATH IN ACTIVE SERVICE

Eligibility: At least 2 years of service

**Allowance:** An immediate allowance equal to that which would have been payable had the member retired and elected Option C on the day before his or her death. For death occurring prior to the member's superannuation retirement age, the age 55 benefit rate is used. The minimum annual allowance payable to the surviving spouse of a member in service who dies with at least two years of creditable service is \$3,000, provided that the member and the spouse were married for at least one year and living together on the member's date of death.

The surviving spouse of such a member in service receives an additional allowance equal to the sum of \$1,440 per year for the first child and \$1,080 per year for each additional child until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

#### **COST OF LIVING**

Chapter 17 of the Acts of 1997 provides that the first \$12,000 of a retiree's total allowance is subject to an annual cost-of-living adjustment. Each year PERAC submits to the legislature the percentage increase in the Consumer Price Index used for indexing Social Security benefits. This benefit is subject to an annual vote of the Massachusetts General Court, but cannot exceed 3.0%.

#### METHODS OF PAYMENT

A member may elect to receive his or her retirement allowance in one of 3 forms of payment.

**Option A:** Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the member's death.

**Option B:** A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided, however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.

**Option C:** A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who remains unmarried for a member whose retirement becomes effective on or after February 2, 1992, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up") based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

#### ALLOCATION OF PENSION COSTS

If a member's total creditable service was partly earned by employment in more than one retirement system, the cost of the "pension portion" is allocated between the different systems pro rata based on the member's service within each retirement system.

## 10. GLOSSARY OF TERMS

#### ACTUARIAL ACCRUED LIABILITY

That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

#### **ACTUARIAL ASSUMPTIONS**

Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the amount and duration of pension benefits, such as: mortality, withdrawal, disablement and retirement; changes in compensation; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

#### ACTUARIAL COST METHOD (OR FUNDING METHOD)

A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the Normal Cost and the Actuarial Accrued Liability.

## ACTUARIAL GAIN OR LOSS (OR EXPERIENCE GAIN OR LOSS)

A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between two Actuarial Valuation dates.

**Note:** The effect on the Accrued Liability and/or the Normal Cost resulting from changes in the Actuarial Assumptions, the Actuarial Cost Method or pension plan provisions would be described as such, not as an Actuarial Gain (Loss).

#### **ACTUARIAL PRESENT VALUE**

The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

#### AMORTIZATION PAYMENT

That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

# IO. GLOSSARY OF TERMS (continued)

#### ANNUAL STATEMENT

The statement submitted to PERAC each year that describes the asset holdings and Fund balances as of December 3I and the transactions during the calendar year that affected the financial condition of the retirement system.

#### ANNUITY RESERVE FUND

The fund into which total accumulated deductions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

#### ANNUITY SAVINGS FUND

The fund in which employee contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

#### **ASSETS**

The value of securities held by the plan.

#### **COST OF BENEFITS**

The estimated payment from the pension system for benefits for the fiscal year.

#### **FUNDING SCHEDULE**

The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22C of M.G.L. Chapter 32.

#### **GASB**

Governmental Accounting Standards Board

# 10. GLOSSARY OF TERMS (continued)

#### NORMAL COST

Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits, which is to be paid in a single fiscal year. The Employee Normal Cost is the amount of the expected employee contributions for the fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

#### PENSION FUND

The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

#### PENSION RESERVE FUND

The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

#### SPECIAL FUND FOR MILITARY SERVICE CREDIT

The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

#### UNFUNDED ACCRUED LIABILITY

The excess of the Actuarial Accrued Liability over the Assets.

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